

Top Secret

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Executive Summary
Multidisciplinary
Baseline Report to the
NSC/Special Coordination
Committee for
Counterintelligence

Enclosed is information which if compromised
would have an extraordinarily adverse
impact on national security or would be a
major loss of sensitive intelligence.
Personal accountability is required.

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EXECUTIVE SUMMARY

MULTIDISCIPLINARY BASELINE REPORT
TO THE
NSC/SPECIAL COORDINATION COMMITTEE FOR COUNTERINTELLIGENCEI. Introduction

The NSC/Special Coordination Committee for Counterintelligence (SCC/CI) requested on 3 March 1978 that a draft Baseline Report be prepared by the DCI and the Department of Justice addressing "among others" questions on the foreign intelligence threat to the United States and the countering of it. Although the questions were HUMINT-oriented, the DCI decided to expand the scope of the report to SIGINT, imagery, international terrorism and protective security, thereby bringing together for the first time in one paper the totality of the intelligence and terrorist threats to the U.S. and the countering efforts against those threats.

Although this report is thus broader in scope, its purpose is in accordance with the original SCC/CI objectives for it, i.e., (1) that it be a basic reference and educational aid for the SCC principals, and (2) that it be self-critical and seek to raise as many issues as seem to merit SCC/CI consideration. These issues were not to be given full staff study, with pros and cons of alternatives carefully weighed and solutions recommended. Furthermore, it was expected that the issues would vary in importance and priority. The objective is to enable the SCC/CI to look at a wide range of issues and decide which to address, and when.

The report lays the groundwork for the multidisciplinary national net counterintelligence assessment to be undertaken next by the SCC/CI for the President. The Baseline Report covers both threats and their counters, but does not net, i.e., assess the effectiveness of our counters to the threats.

The organization of this report is simple. Each threat is discussed separately, with the countering program(s) immediately following: HUMINT, Counter-HUMINT, SIGINT, Counter-SIGINT, Imagery, Counter-Imagery, International Terrorism, Counter-Terrorism, Protective Security, and a final summary view of a Multidisciplinary Approach to the overall problem. There is more extensive coverage of HUMINT and Counter-

HUMINT than of other subjects because of the need to respond to more detailed SCC/CI terms of reference for HUMINT and Counter-HUMINT.

Issues and problems appear in the above sections of the report wherever the particular topic best fits. Situations are designated as "problems" to highlight them for SCC/CI information, not action. "Issues" on the other hand, are tagged for possible SCC/CI consideration and action.

This Executive Summary highlights significant aspects of the report, but is not an overall summary. The report's comprehensiveness and its related function of serving as a basic reference make a selective approach more appropriate. Further, the Summary is intended for use with the Issue Appendix to the report, and does not therefore cover the issues. Their separate collection in the Appendix is for convenience of SCC/CI reference. Relevant background for particular issues appears in the body of the report; the issue statements are not intended to stand entirely on their own.

This report has been prepared by the Intelligence Community (IC) Staff on behalf of both the DCI and the Attorney General. Inputs to it were obtained from the U.S. Army ACSI, CIA (Operations Directorate, Office of Security, Office of Communications), DCI Committee on Exchanges Staff, DIA, DoD (Office of the Deputy Under Secretary for Policy, Defense Investigative Programs Office), FBI, JCS, Naval Investigative Service, NSA, AF Office of Special Investigations, DCI Security Committee Staff, and Treasury. The ensuing IC Staff working draft product was circulated to the contributors plus the National Foreign Assessment Center (CIA), the Department of State, and the staffs of the DCI SIGINT, COMIREX, and the Human Resources Committees for comment. Further change was then made and this final product prepared by the IC Staff.

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